# **Transportation Performance Management Webinar Series**

### Target Setting for System Performance Measures

Sponsored by the TPM Pooled Fund with Support from AASHTO CPBM Leadership and FHWA



August 12, 2020
TPM Target Setting Miniseries Webinar 4

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# **Transportation Performance Management Webinar Series**

- Our regular webinar series is held every two months, on topics such as communications, system performance management, data sources, and many more to come!
- Today is Episode 4 of a special, five-part Target Setting Webinar Miniseries that will run through August
- We welcome ideas for future webinar topics and presentations
- · Use the webinar Q&A panel during the webinar
  - Submit questions for today's presenters
  - Submit ideas for future webinar topics



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# Welcome

The TPM Pooled Fund, the AASHTO Committee on Performance Based Management, and FHWA are pleased to sponsor this webinar series!

 Sharing knowledge is a critical component of advancing performance management practice



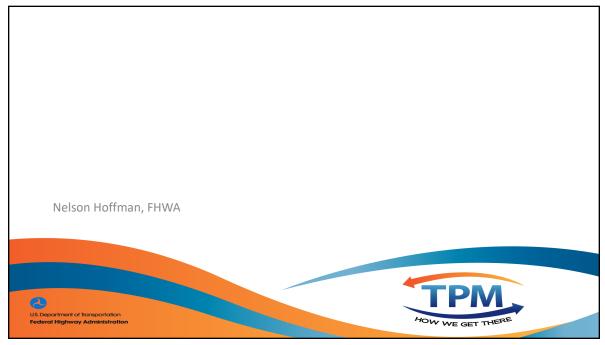
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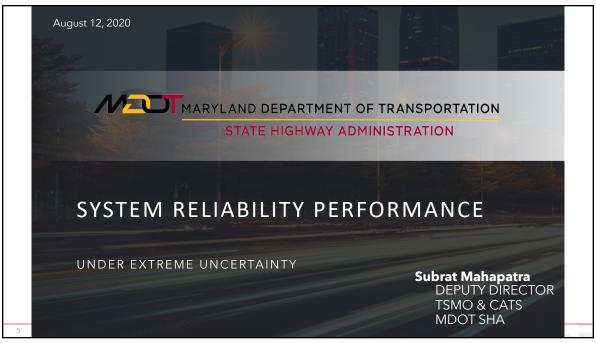
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# Webinar Agenda

2:30	Welcome and Introduction and TPM Pooled Fund Overview Christos Xenophontos (Rhode Island DOT), Matt Hardy (AASHTO) and Hyun-A Park (Spy Pond Partners, LLC)	
2:40	FHWA Perspective on Target Setting for System Performance Nelson Hoffman (FHWA)	
2:50	System Reliability Performance Targets Under Extreme Uncertainty Subrat Mahapatra (Maryland DOT SHA)	
3:05	New Jersey DOT: Target Setting for System Performance Sudhir Joshi (New Jersey DOT)	
3:20	<b>TPM Coordination and Collaboration on System Performance: The WILMAPCO Perspective</b> Dan Blevins (WILMAPCO)	
3:35	Target Setting for MAP-21 System Performance Measures: Some Challenges and MnDOT's Approach Michael Iacono (Minnesota DOT)	
3:50	Q&A and Wrap Up	2





### **Presentation Outline**

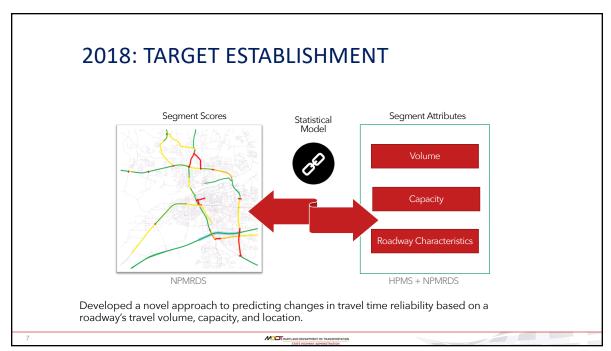
- 2018 Target Establishment
- 2020 Mid-period Performance
   COVID Impacts
- Next Steps

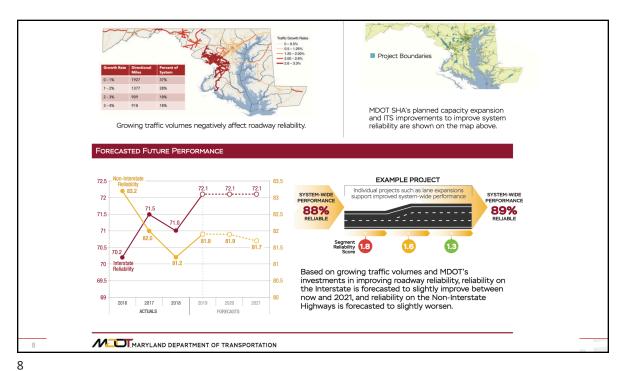
### **Acknowledgment**

\*Mark Egge Data Scientist High Street Consulting

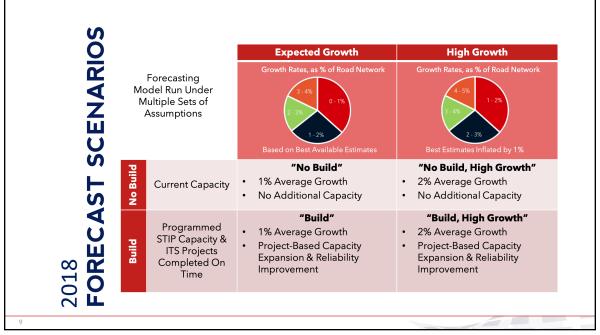
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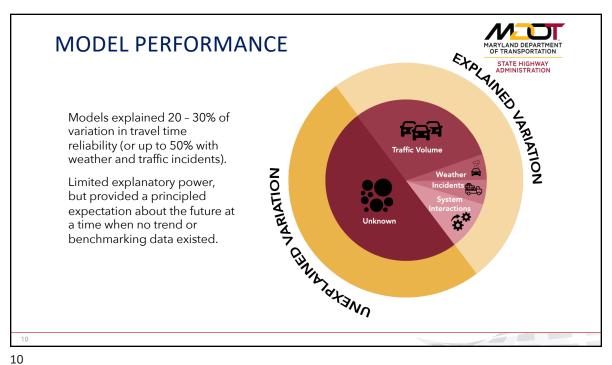
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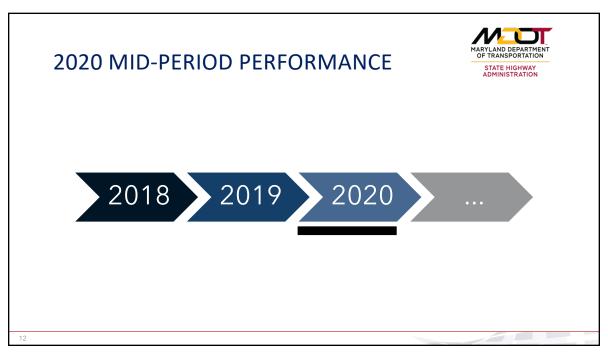


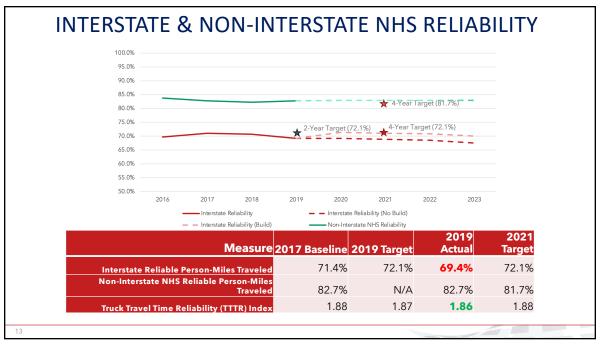
### 2018 TARGET SETTING CONSIDERATIONS

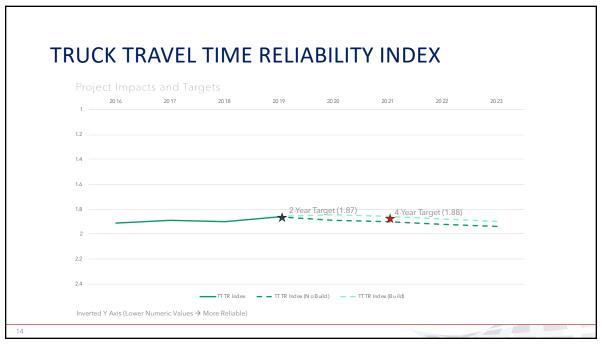
- Margin for Error
  - Road Network Changes
  - PM3 Score Calculation Evolution
  - NPMRDS TMC Network Changes
  - Economics Factors
  - Project Uncertainty
- Targets can be revised in 2020

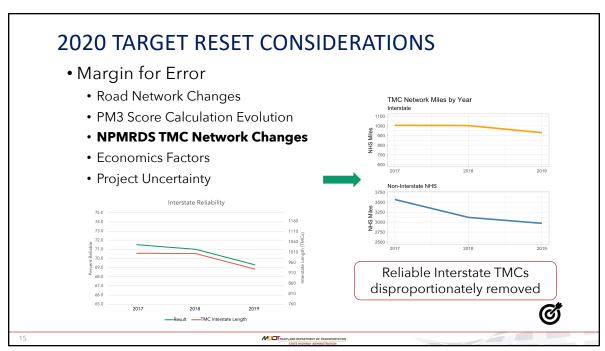


MARYLAND DEPARTMENT OF TRANSPORT
STATE HIGHWAY ADMINISTRATIVE



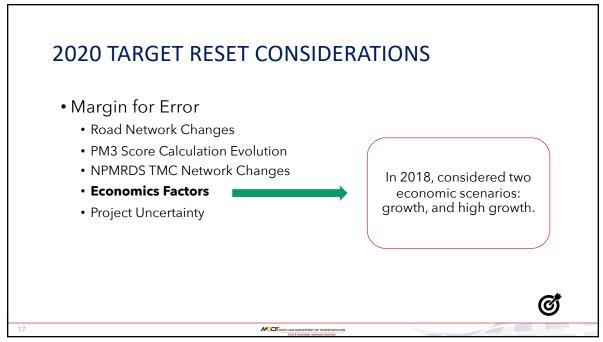






# \*\*DOZO TARGET RESET CONSIDERATIONS\*\* - Margin for Error - Road Network Changes - PM3 Score Calculation Evolution - NPMRDS TMC Network Changes - Economics Factors - Project Uncertainty - Example: I-270 Corridor Scope and Delivery Changes

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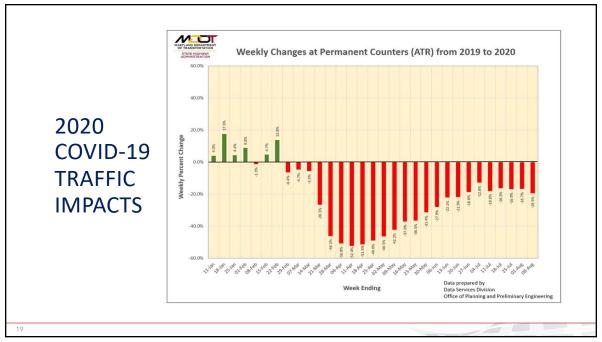


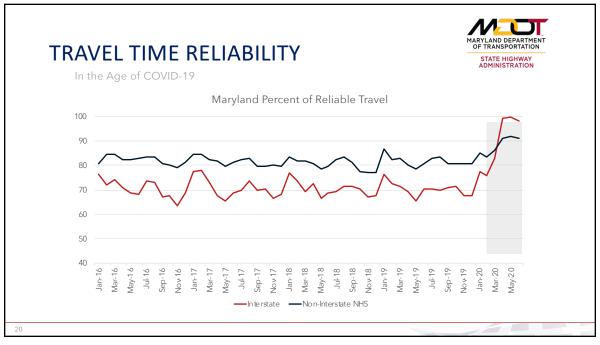
# TARGET-SETTING CIRCUMSTANCES HIGHLY MARYLAND DEPARTMENT UNCERTAIN IN COVID PANDEMIC ERA...

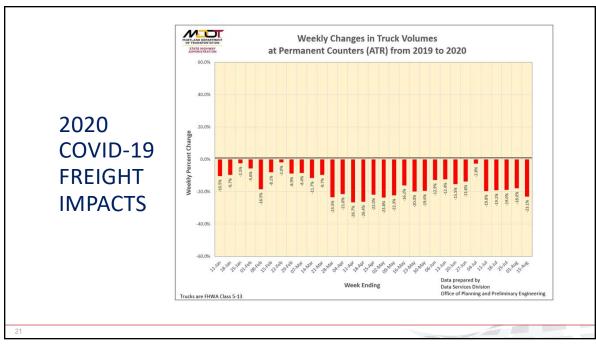


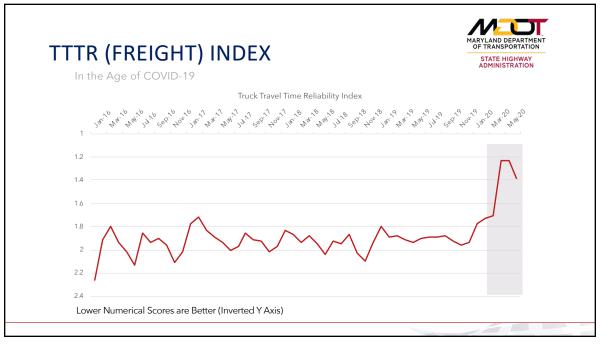
- Demand Uncertainty
- Supply Uncertainty
- Policy & Recovery Time Uncertainty

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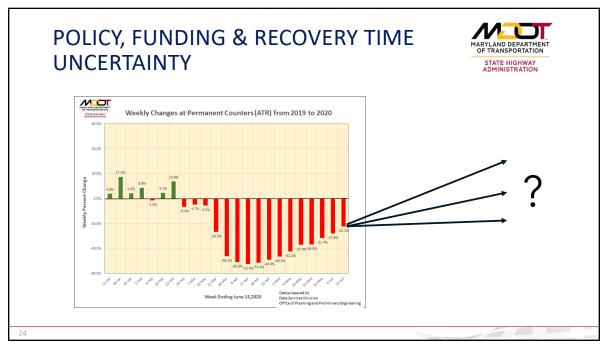




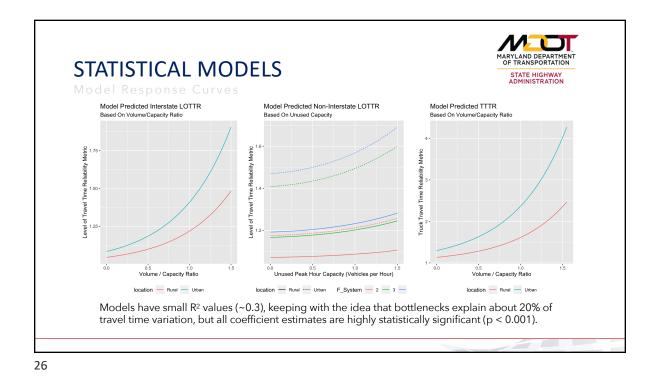
### SUPPLY UNCERTAINTY



- Travel was down by 50% at the peak of COVID. Travel is still down by 15-20%. Fewer VMT translates into lesser transportation funding.
- Transit ridership and airport travel down, activities at MVA down means lesser \$\$ coming to transportation trust fund.
- Six year CTP has seen significant decreases in state budget which impacts SOGR activities, new facilities and TSMO investments - ALL THESE IMPACT THE SUPPLY SIDE







**UPDATE FUTURE VOLUMES** 



Grow Traffic Volumes by Based on 2015 - 2019 Trends Factor 2020 drops in traffic volumes

rate

-0.150 --0.050
-0.050 --0.025
-0.025 --0.000
-0.000 -0.025
-0.025 -0.050
-0.050 -0.050
-0.050 -0.050

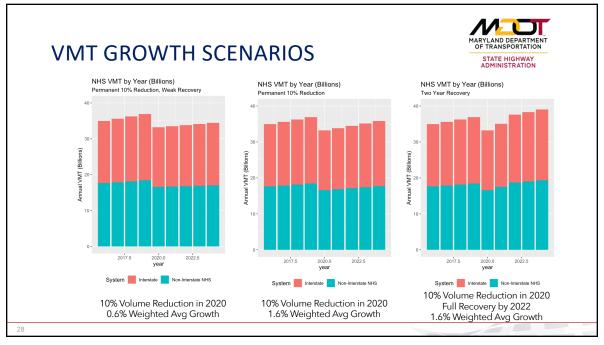
Baseline Rates

Growth Rate	Directional Miles (Statewide)	Percent of System (Statewide)
< 0%	587	15%
0 - 1%	525	13%
1 - 2%	866	22%
2 - 3%	1321	33%
3 - 5%	380	12%
> 5%	187	5%

Low Growth Scenario: -1% to All High Growth Scenario: +1% to All

Growth rates damped for high V/C segments

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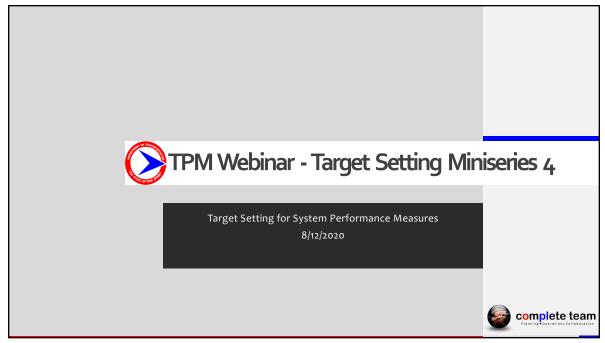


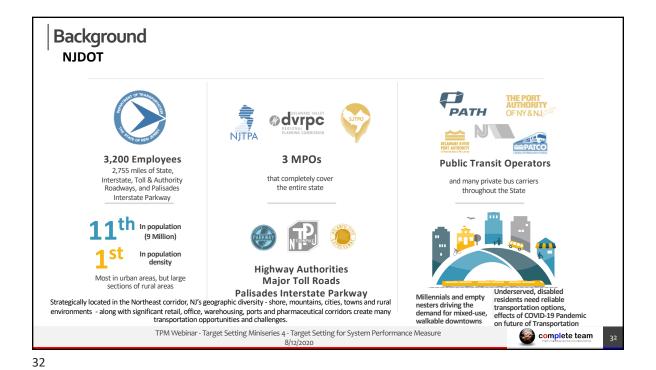
### **NEXT STEPS**



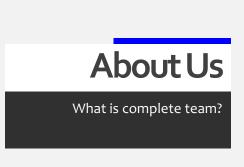
- Evaluate the impacts of TMC network changes on baselines, adjust/ update if necessary
- Account for COVID-19 related traffic drops and reliability improvements to adjust 4-year targets
- Adopt a scenario-based approach with negative, slow and fast economic recovery to develop targets
- Present findings and recommendations to MDOT Leadership, FHWA, MPOs and other partners







Complete Team is a collaborative construct between NJ's planners and operators whose mission is to <u>facilitate better linkages</u> between Regional Transportation Planning & Investment Decision-making, and Transportation Systems Management and Operations (TSMO)



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complete team
Flansing 1 Operations Collabaration

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### An Approach NJDOT took in Setting Initial Targets

We started early on in 2016 with Complete Team when NPRM was issued

During the 2016 Complete Team Meetings, the following topics were discussed:

- System Performance Notice to Proposed Rulemaking In collaboration with MPOs (Complete Team) provided comments to AASHTO and in the Docket -August 2016
- Initiated discussion on TMC conflation with University of Maryland's CATT Laboratory June 2016
- Discussion on the anticipated Final rule at the Complete Team meeting -December 2016
- Discussion on NJ Transit data.

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# An Approach NJDOT took in Setting Initial Targets and Coordination with Planning Partners

FHWA Workshop on System Performance Rule No. 3 (August 2017 - Cambridge, MA)

We continued discussion with Complete Team in 2017:

- TPM Pool Fund Initiatives
- Coordination Requirements and Agreements
- Data Requirements and Analyses, Challenges Initiated NPMRDS TMC Corrections
- Tools
- Targets Setting Schedule
- NHS Travel Time Reliability & Annual Hours of Peak-Hour Excessive Delay (PHED) per Capita Measures
- Truck Travel Time Reliability (TTTR) Index Measure
- CMAQ On-Road Mobile Source Emissions & Percent Non-SOV Travel Measures

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# An Approach NJDOT took in Setting Initial Targets and Coordination with Planning Partners on Target Setting and challenges

Six Complete Team meetings and a Data-Agreement Subcommittee meeting in 2018 prior to Targets Due date on 10/1/2018

- TPM Pooled Fund Initiatives & Tools Purchased Additional NPMRDS v2 Data
- NJTPA/DVRPC Urbanized Area Consensus from Complete Team
- Annual Hours of Peak-Hour Excessive Delay (PHED) per Capita and Non-SOV Measures (UZA Coordination meetings by NJTPA and DVRPC with neighboring States )
- Posted Speed Limit Data required by UMD-CATT Lab for PHED
- Data Requirements and Analyses, Challenges for Each PM 3 Measures
- · Submitted verification of TMC links with HPMS to UMD-CATT Lab
- Updates on Freight Reliability: FHWA Performance Measures Reporting Mechanism, Updates on TTTR for Interstate System , Actual Targets
- · MPOs CMAQ Performance Plan

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### Challenges and Barriers and How We Have Overcome

### **Data Issues:**

- The NPMRDS data contained incorrect routes in Interstate and Non-Interstate NHS categories: Initiated Verification of TMC links with 2017 HPMS and Collaborated with MPOs, and submitted a combined report to CATT Lab and Texas A&M Institute
- Posted Speed Limits (PSL)Missing from NPMRDS Collaborated with TRANSCOM for PSL conflated with TMCs to provide to CATT Lab

### Forecasting for Reliability and Aligning Projections/Targets:

- No Historical data available for comparison as NPMRDS dataset is different from INRIX/HERE data sets
- Purchased Additional 2016 NPMRDS dataset for comparison purpose, but was not much helpful as results were very different compared to 2017
- We finalized Targets based on 2017 values in collaboration with Complete Team
- Considered a Holistic Approach in Setting Targets for New Jersey

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### **Developing Written Provisions**

### Benefits / Challenges

### **Benefits**

- No conflicts between agencies as Complete Team provided a well-established platform for collaboration and coordination among partner agencies, which ensured consistency and accountability
- Well documented development of the Written Procedures was in full coordination with partner agencies, helping us achieve our planning goals
- Relieved burden on a single agency to becoming an expert in developing Written Procedures

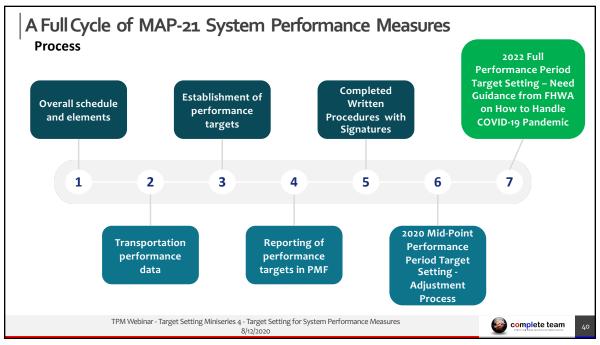
### Challenges

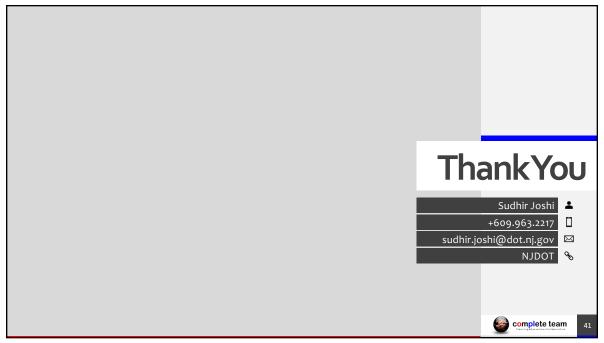
- The Planning Rule 23 CFR 450.314(h) was interpreted differently by different agencies
- Conflict between the date of May 20, 2019 for Written Procedures and the date for the phase-in of the Planning Rule relating to the System Performance measures, stipulated in 23 CFR 450.340(e) and (f)
- Needed to determine if the Performance Based Planning and Programming (PBPP) requirements of the planning rule shall apply to all STIP/TIP amendments, but not to administrative modifications of the STIP/TIP
- The level of details needed and determining which agencies need to get involved
- Two MPOs involving multiple states needed to coordinate with state's respective FHWA Division for guidance

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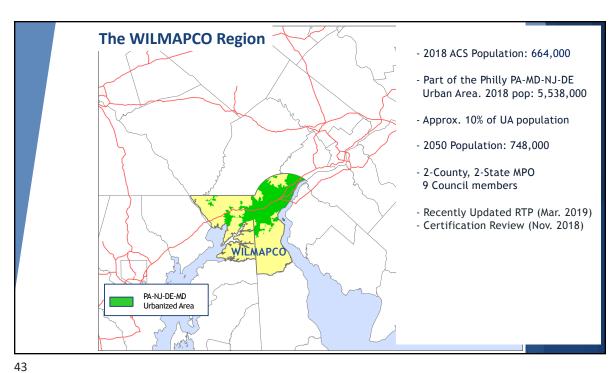


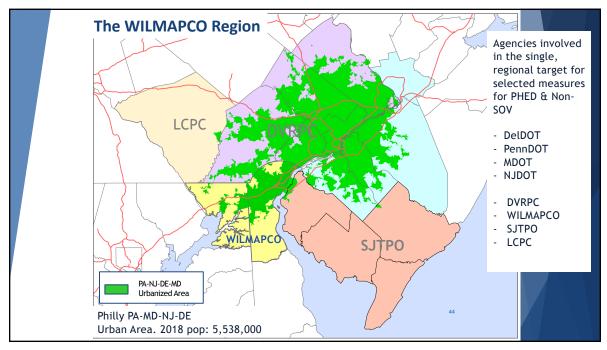
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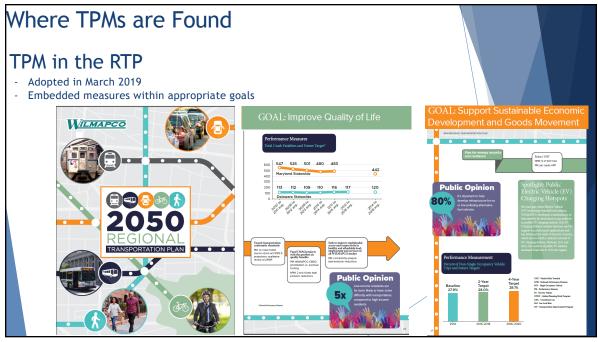


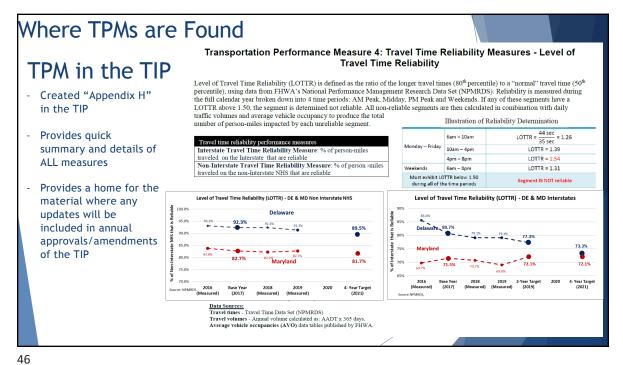


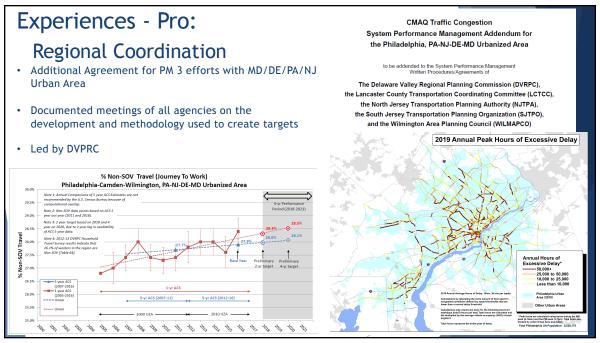


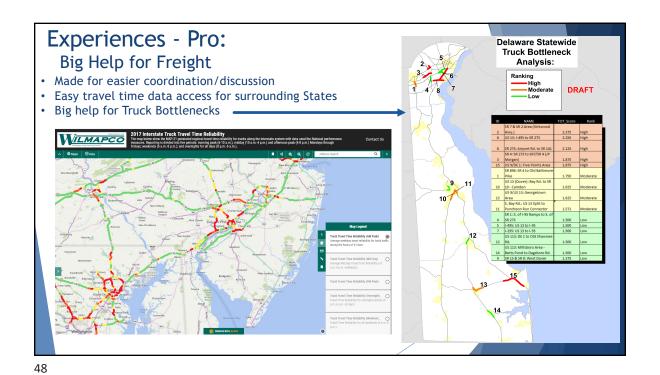


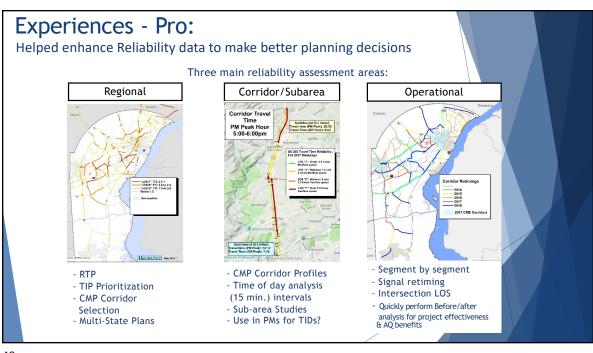




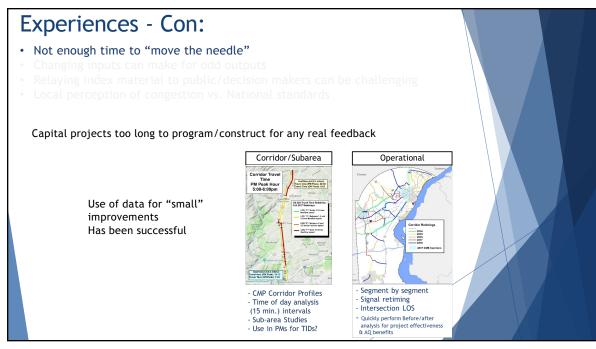




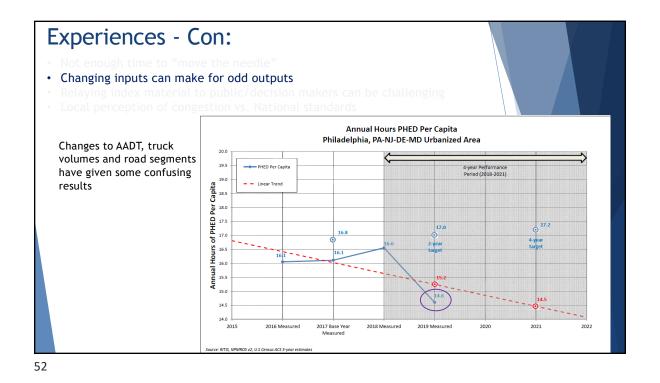




# Experiences - Pro: Pros: Helped to brings data-driven analysis to the forefront Ease of GIS-based material allows for better visuals for sharing with public North Research and Control of States (SIS-based material allows) North Research and Control of States (SIS-based material allows) North Research and Control of States (SIS-based material allows) North Research and Control of States (SIS-based material allows) North Research and Control of States (SIS-based material allows) North Research and Control of States (SIS-based material allows) North Research and Control of States (SIS-based material allows) North Research and Control of States (SIS-based material allows) North Research and Control of States (SIS-based material allows) North Research and Control of States (SIS-based material allows) North Research and Control of States (SIS-based material allows) North Research and Control of States (SIS-based material allows) North Research and Control of States (SIS-based material allows) North Research and Control of States (SIS-based material allows) North Research (SIS-based material al



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Experiences - Con:

Not enough time to "move the needle"
Changing inputs can make for odd outputs

Relaying index material to public/decision makers can be challenging
Local perception of congestion vs. National standards

Large scale county/regionwide values unimportant to locals

"What does it mean for my street"
"just tell me how long it takes!"

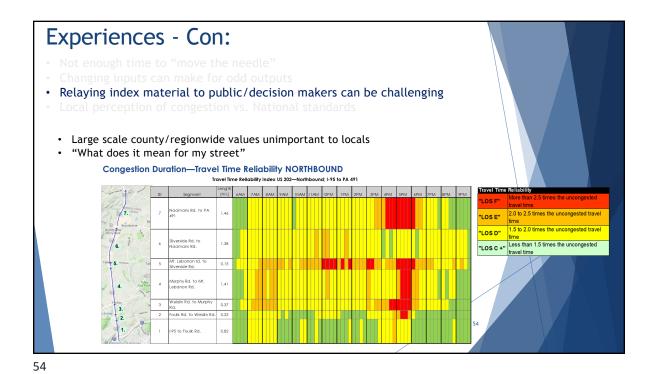
PM Peak Travel Time (minutes): 20:03

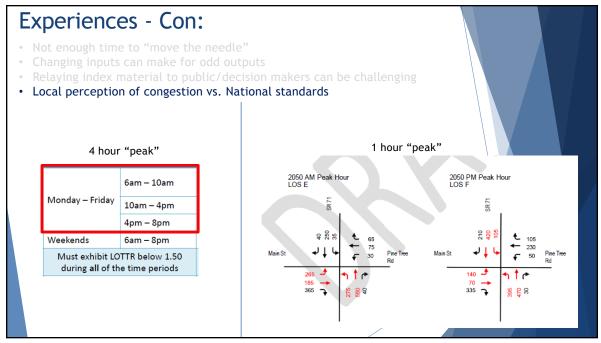
AM Peak travel Time (minutes): 15:03 NORTHBOUND Average Corridor Travel Times

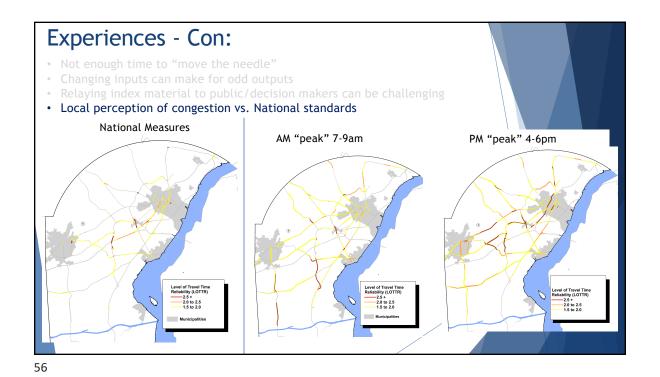
2. 5x Freeflow

1.5x Freeflow

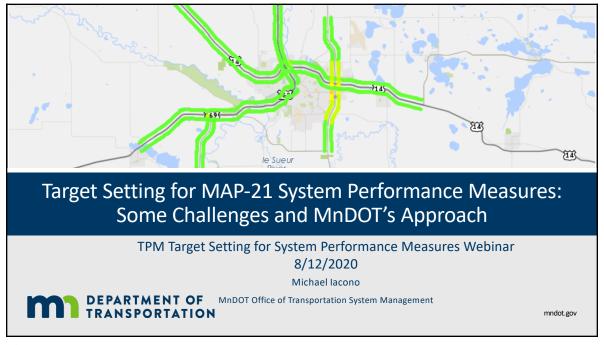
Off-Peak travel
Time (minutes): 8.04











# NHS travel time reliability • Percent of person-miles traveled on the Interstate that are reliable (Interstate Travel Time Reliability Measure) • Percent of person-miles traveled on the non-Interstate NHS that are reliable (Non-Interstate Travel Time Reliability Measure) Interstate freight reliability • Truck travel time reliability on the Interstate System (Average Truck Reliability Index)

### The LOTTR Metric: Segment Level



### Level of Travel Time Reliability (LOTTR) Metrics

 Computed for each of 4 time periods for the entire year (nearest hundredth)

 $LOTTR_{i} = \frac{80th \ Percentile \ Travel \ Time_{i}}{50th \ Percentile \ Travel \ Time_{i}}$ 

### Where *i* is the time period:

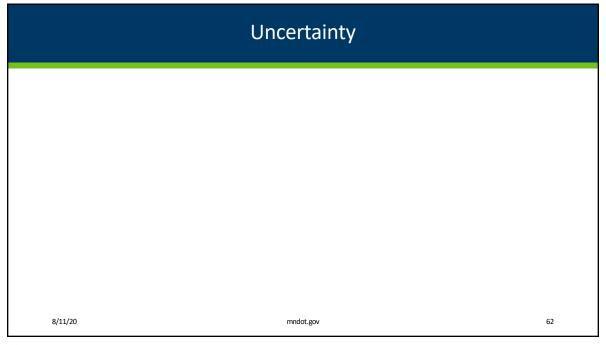
- 1. 6 a.m. 10 a.m., weekdays
- 2. 10 a.m. 4 p.m., weekdays
- 3. 4 p.m. 8 p.m., weekdays
- 4. 6 am. 8 p.m., weekends
- Computed for every reporting segment

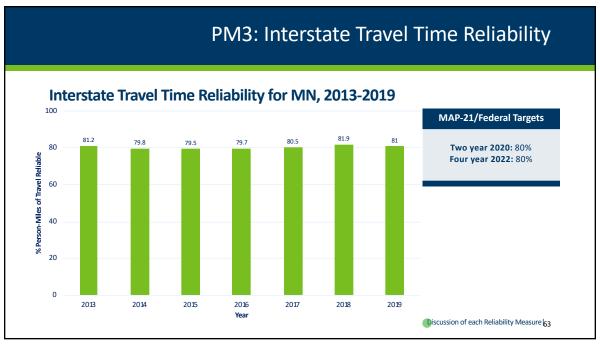
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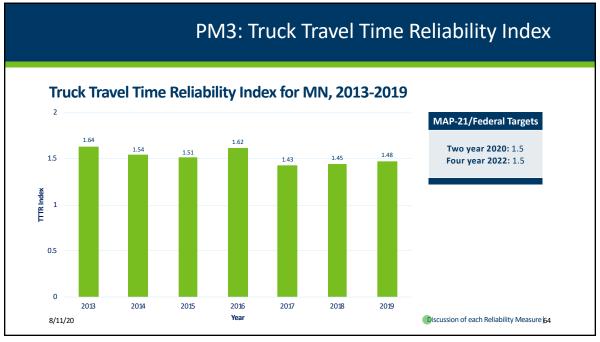
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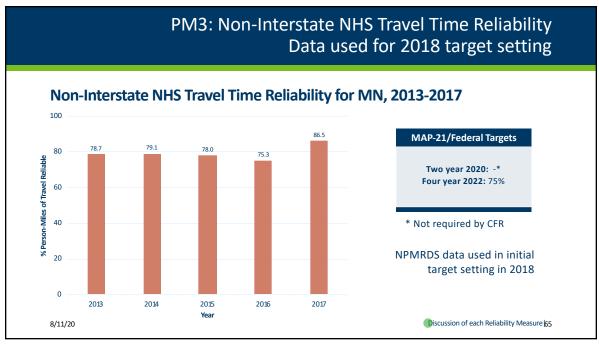


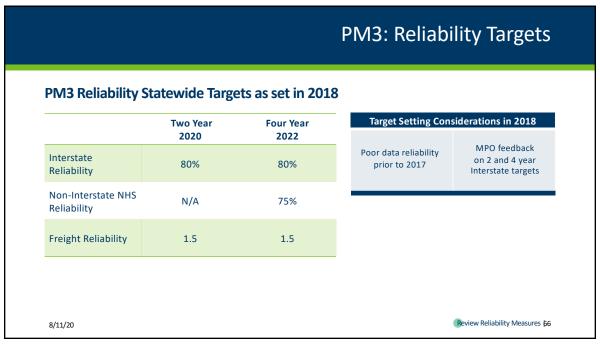
**Technical Issues** 

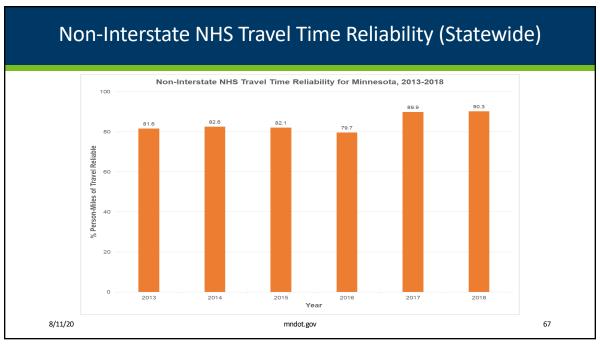


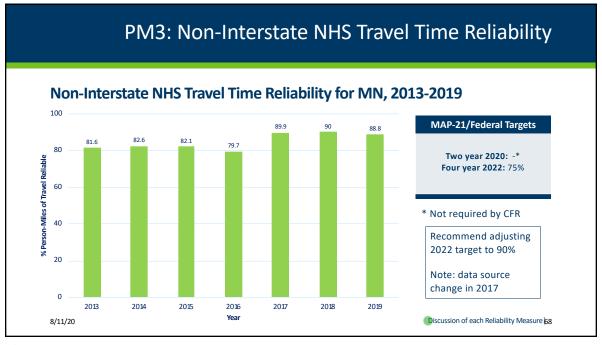


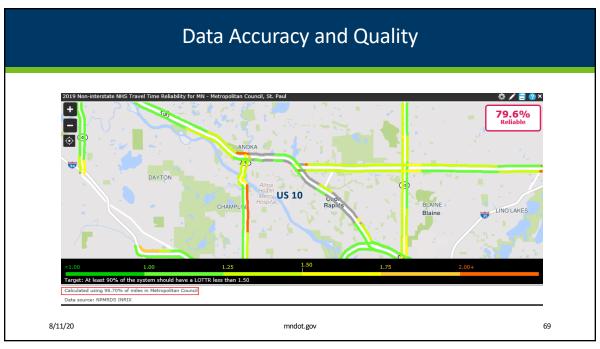












## **Data Accuracy and Quality**

- Do you own quality control
- Check network for completeness, missing links
  - Report NHS network updates that may be missing
- Look for missing data, errors and possible outliers
- Issues affect our ability to understand the present and predict the (near) future

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**Process Issues** 

## **Understanding and Communicating About Measures**

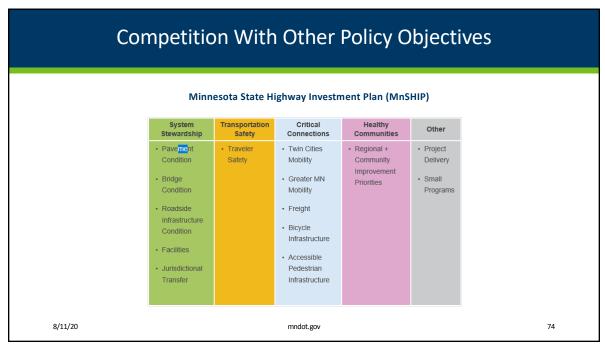
	Interstate Reliability Measure	Non-Interstate NHS Reliability Measure	Truck Travel Time Reliability Measure
Area of Applicability	Statewide and MPO level	Statewide and MPO level	Statewide and MPO level
Numerator in Metric Calculation	80 <sup>th</sup> Percentile	80 <sup>th</sup> Percentile	95 <sup>th</sup> Percentile
Weighting Criterion for Segments	Person-Miles of Travel	Person-Miles of Travel	Segment Length
Threshold Level for Segment Reliability	Yes (1.50)	Yes (1.50)	No
Travel Time Data Used in Calculation	Passenger Vehicles and Trucks	Passenger Vehicles and Trucks	Trucks only
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# Other Planning/Process Issues

- Importance to other groups
  - MPOs
  - District staff
  - Senior leadership
- Nature of targets
  - Expected outcome vs. active goal
    - Does this affect resource allocation?

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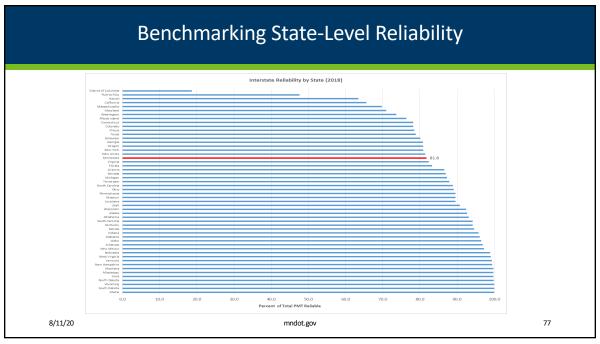


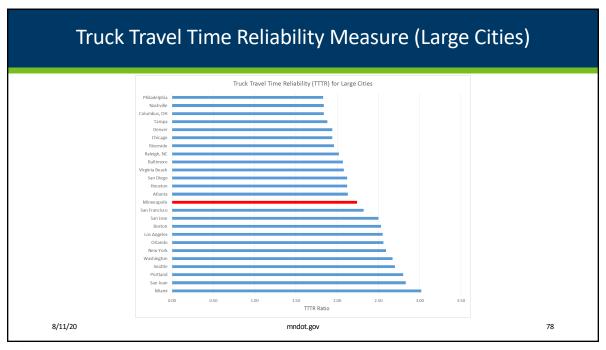
# Lessons About Target Setting Many possible approaches Take advantage of flexibility Revisit every 2 years (or sooner) Get more and better information (reduces uncertainty) Make use of existing and archived data NPMRDS Analytics Benchmarking and Peer Comparisons Communication about PM3 Measures What do they mean? How can they potentially be used? Other uses for reliability metric data

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Welcome & Overview |75









### **Questions?**

Submit your questions using the Webinar's Q&A feature

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# Target Setting Miniseries Webinar 5: Traffic Congestion & Emissions Reductions Target Setting

- This webinar covers transportation agency target setting for federal PM3 CMAQ measures, including policy, planning and performance considerations related to target setting.
- Topics will include decision analysis methods for setting targets, making CMAQ targets meaningful to the public, and target setting and related planning and programming challenges.
- When: August 26, 2020 2:00 EDT



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